

Message Text

CONFIDENTIAL

PAGE 01 USUN N 04724 260205Z

66

ACTION IO-13

INFO OCT-01 AF-08 ARA-06 EA-07 EUR-12 NEA-10 ISO-00

CIAE-00 DODE-00 PM-04 H-02 INR-07 L-03 NSAE-00 NSC-05

PA-01 PRS-01 SP-02 SS-15 NSCE-00 SSO-00 USIE-00

INRE-00 ACDA-07 /104 W

----- 082068

O R 260030Z OCT 76

FM USMISSION USUN NY

TO SECSTATE WASHDC IMMEDIATE 148

INFO AMEMBASSY ANKARA

AMEMBASSY ATHENS

AMEMBASSY BONN

AMEMBASSY BRUSSELS

AMEMBASSY CANBERRA

AMEMBASSY LISBON

AMEMBASSY LONDON

AMEMBASSY MOSCOW

AMEMBASSY OSLO

AMEMBASSY OTTAWA

AMEMBASSY PARIS

AMEMBASSY ROME

AMEMBASSY THE HAGUE

AMEMBASSY TOKYO

AMEMBASSY WELLINGTON

USMISSION NATO

C O N F I D E N T I A L USUN 4724

DEPT PLEASE PASS TO ASSISTANT SECRETARY LEWIS 7AM OCTOBER 26.

E.O. 11652: GDS

TAGS: PFOR, UNGA

SUBJ: 31ST UNGA: NON-USE OF FORCE

1. MEETING AT USUN OCT. 25 WITH WORKING-LEVEL
REPRESENTATIVES OF NATO, JAPANESE, AUSTRALIAN AND
CONFIDENTIAL

CONFIDENTIAL

PAGE 02 USUN N 04724 260205Z

NEW ZEALAND DELEGATIONS REVEALED GENERAL AGREEMENT ON SUBSTANCE

OF SOVIET NOF RES BUT CONSIDERABLE DIFFERENCE OF VIEW ON TACTICS.

2. ON SUBSTANCE, MOST SPEAKERS AGREED THAT RES WAS NOT SIMPLY PROCEDURAL IN THAT AS CURRENTLY WORDED, IT PREJUDGED THE DESIRABILITY OF CONCLUDING A TREATY ON THE NON-USE OF FORCE, BOTH IN ITS FIRST OPERATIVE PARA INVITING EXAMINATION OF SOVIET DRAFT TREATY AND OTHER PROPOSALS AND IN ITS FINAL PARA PROPOSING INSCRIPTION ON NEXT YEAR'S AGENDA OF AN ITEM ENTITLED (AS CURRENTLY THE CASE) "CONCLUSION OF A TREATY ON THE NUF". US REP ALSO POINTED OUT DIFFICULTIES RAISED BY SECOND PREAMBULAR PARA, WHICH WOULD BE READ AS WELCOMING AGREEMENTS THAT INCORPORATE THE BREZHNEV DOCTRINE. REPS OF UK, NETHERLANDS, ITALY, NORWAY, FRANCE, JAPAN, CANADA, AND FRG SPECIFICALLY INDICATED THAT THEY COULD NOT SUPPORT TEXT AS CURRENTLY WORDED; ONLY GREECE SAID IT COULD SUPPORT IT.

3. VIEWS DIVERGED MORE WIDELY ON TWO TACTICAL QUESTIONS: (A) SHOULD EFFORT BE MADE TO REVISE THE RES, AND (B) SHOULD FIGHT BE MADE TO ENSURE REFERRAL OF RES TO SIXTH (LEGAL) COMITE IN ACCORDANCE WITH DECISION BY UNGA ON OCT. 4TH. FRENCH REP (SCALABRE) SAID HE HAD ALREADY SUGGESTED AMENDMENT IN FIRST OPERATIVE PARA TO INVITE EXAMINATION OF "ALL MEANS TOWARD BETTER IMPLEMENTATION OF THE PRINCIPLE OF NON-USE OF FORCE, INCLUDING SOVIET DRAFT TREATY", BUT SOVIETS HAD NOT ACCEPTED THIS. HE DOUBTED SOVIETS WOULD AGREE TO WEAKEN RES'S IMPLICIT ACCEPTANCE OF IDEA OF NUF TREATY SINCE THEY CAN COUNT ON SUFFICIENT NON-ALIGNED SUPPORT TO ENSURE RESPECTABLE ADOPTION OF PRESENT TEXT. ITALY AND CANADA THOUGHT THE FANGS OF THE RESOLUTION MIGHT BE PULLED THROUGH REVISIONS. THE FRG, NETHERLANDS AND NORWAY WERE UNSURE THAT TRYING TO REVISE THE RES WOULD BE CONSISTENT WITH THEIR DISLIKE FOR THE SOVIET TREATY PROPOSAL.

4. ON QUESTION OF REFERRAL TO SIXTH COMITE, FRANCE, CANADA, AND JAPAN THOUGHT IT WAS NOT IN WESTERN INTEREST TO INSIST ON CONSIDERATION OF NUF TREATY BY SIXTH COMITE THIS YEAR; DOING SO WOULD SUGGEST ACCEPTANCE OF THE IDEA OF A TREATY. US, UK, NORWAY, AND FRG, ON THE OTHER HAND, SAW SOME MERIT

CONFIDENTIAL

PAGE 03 USUN N 04724 260205Z

IN ADHERING TO GA DECISION BOTH AS MATTER OF PRINCIPLE AND AS MEANS OF ESTABLISHING RECORD OF SERIOUS PROBLEMS INVOLVED.

5. US REP SUGGESTED THAT A COMMON APPROACH MIGHT BE FOUND BY SEEKING CHANGES IN THE TEXT OF THE RES TO ELIMINATE PREJUDICIAL LANGUAGE--EG., DELETION OF SECOND PREAMBULAR PARA, REVISION OF FIRST OPERATIVE, AND CHANGE IN FUTURE TITLE OF ITEM IN FINAL PARA--IN EXCHANGE FOR AGREEMENT ACQUIESCING

IN NON-REFERENCE TO SIXTH COMITE THIS YEAR. CANADIAN, UK, AND ITALIAN REPS CONSIDERED THIS A GOOD POSSIBILITY, ALTHOUGH EXTEND OF WILLINGNESS OF SOVIETS TO ACCEPT CHANGES IN LANGUAGE WAS QUESTIONED. FRENCH REP THOUGHT SUCH A BARGAIN WOULD HAVE TO INCLUDE WILLINGNESS TO VOTE FOR RES IF AMENDED; UK, FRG AND US REPS EXPRESSED DOUBT ABOUT A FAVORABLE VOTE.

6. FRG REP REPORTED THAT COMITE CHAIRMAN JAROSZEK (POLAND) PLANS TO CLOSE SPEAKERS LIST ON WEDNESDAY, SEEK TO CONCLUDE GENERAL DEBATE FRIDAY MORNING AND PROCEED TO VOTING FRIDAY AFTERNOON. THERE WAS GENERAL AGREEMENT THAT IF EFFORT IS TO BE MADE TO SECURE REVISIONS IN THE USSR RESOLUTION, AN APPROACH TO THE SOVIET DELEGATION SHOULD BE MADE BY MID-DAY WEDNESDAY TO ALLOW MOSCOW TIME TO CONSIDER THE MATTER. MOST MEMBERS OF THE EC SAID THEY WOULD SPEAK INDIVIDUALLY LATER IN THE WEEK UNLESS THE NINE GIVE A COMMON STATEMENT (FRENCH HAVE NOT YET RECEIVED INSTRUCTIONS ON THIS). JAPAN SAID IT WOULD SPEAK "NEGATIVELY", WHILE NORWAY AND PORTUGAL SAID THEY DID NOT INTEND TO TAKE PART. GREECE WILL SPEAK ALONG GENERALLY FAVORABLE LINES. US REP SAID WE EXPECTED TO SPEAK LATER IN WEEK BUT HAD NOT YET DECIDED OF FIRM DATE.

7. RECOMMENDATION. REQUEST AUTHORITY TO MAKE OR SUPPORT AN APPROACH TO THE SOVIETS SEEKING THREE PRINCIPAL REVISIONS IN THEIR DRAFT RESOLUTION. THESE WOULD BE (A) DELETION OR SUITABLE REVISION OF THE SECOND PREAMBULAR PARA SO THAT THERE WOULD BE NO POSSIBLE IMPLICATION OF UNGA SUPPORT FOR TREATIES INCORPORATING THE BREZHNEV DOCTRINE: (B) REVISION OF THE 1ST OPERATIVE PARA SO THAT UN MEMBERS WOULD BE ASKED TO TRANSMIT WRITTEN COMMENTS NEXT YEAR ON THE CONCEPT OF A NEW TREATY INSTRUMENT ON NON-USE OF FORCE OR ON MEANS FOR STRENGTHENING THE NON-USE OF FORCE PRINCIPLE,
CONFIDENTIAL

CONFIDENTIAL

PAGE 04 USUN N 04724 260205Z

RATHER THAN ON THE SOVIET TRATY AS SUCH; AND (C) CHANGING THE FUTURE TITLE OF THE ITEM SO THAT INSTEAD OF "CONCLUSION OF A WORLD TREATY ON THE NON-USE OF FORCE IN INTERNATIONAL RELATIONS", IT WOULD READ "QUESTION OF THE CONCLUSION", "STUDY OF THE CONCLUSION" OR A PARALLEL FORMULA. IN EXCHANGE, WE WOULD OFFER WILLINGNESS TO FOREGO CONSIDERATION BY THE SIXTH COMITE AT THE CURRENT SESSION, ALLOWING THE FIRST COMITE RECOMMENDED RESOLUTION TO GO FORWARD DIRECTLY TO THE PLENARY FOR CONSIDERATION AND ADOPTION. IN RESPONSE TO A SOVIET REQUEST FOR US OR ALLIED SUPPORT FOR THE RESOLUTION, WE WOULD SAY WE COULD NOT VOTE IN FAVOR OF IT BUT WOULD BE PREPARED TO GO ALONG WITH A NON-OBJECTION ADOPTION OF THE RESOLUTION IN THE FIRST COMITE AND PLENARY (A) ON THE CONDITION THE TEXT WAS SUITABLY REVISED AND (B) WE WOULD WANT TO EXPLAIN OUR CONCERNS, DOUBTS AND

INTERPRETATIONS.

8. THE ABOVE STRATEGY, IN OUR VIEW, WOULD RECOGNIZE THE REALITY OF SOVIET VOTING STRENGTH. IN RETURN FOR A MEASURE OF PSYCHOLOGICAL SATISFACTION WHICH THEY WOULD GAIN IN ACHIEVING ADOPTION OF A RES WITHOUT WESTERN OBJECTION AND AVOIDING THE SIXTH COMITE IN THIS SESSION OF THE GA, HOWEVER THE SOVIETS WOULD CEDE WORDING IN THEIR RES THAT WOULD REDUCE THEIR PROPOSITION TO A STUDY PROJECT WITHOUT REAL MOMENTUM TOWARD A TREATY. WE BELIEVE THERE IS A GOOD CHANCE THEY ARE APPROACHABLE ON THE WORDING OF THEIR RESOLUTION. IN THE MEANTIME, THE RESERVATIONS OF THE FRIENDLY ALLIES CAN BE MADE CRYSTAL CLEAR IN OUR STATEMENTS THIS WEEK AND FUTURE TACTICS.

SCRANTON

CONFIDENTIAL

NNN

Message Attributes

Automatic Decaptioning: X
Capture Date: 01 JAN 1994
Channel Indicators: n/a
Current Classification: UNCLASSIFIED
Concepts: NONAGGRESSION, INTERNATIONAL PEACEKEEPING FORCES, UNGA RESOLUTIONS
Control Number: n/a
Copy: SINGLE
Draft Date: 26 OCT 1976
Decaption Date: 01 JAN 1960
Decaption Note:
Disposition Action: RELEASED
Disposition Approved on Date:
Disposition Authority: ElyME
Disposition Case Number: n/a
Disposition Comment: 25 YEAR REVIEW
Disposition Date: 28 MAY 2004
Disposition Event:
Disposition History: n/a
Disposition Reason:
Disposition Remarks:
Document Number: 1976USUNN04724
Document Source: CORE
Document Unique ID: 00
Drafter: n/a
Enclosure: n/a
Executive Order: GS
Errors: N/A
Film Number: D760399-0172
From: USUN NEW YORK
Handling Restrictions: n/a
Image Path:
ISecure: 1
Legacy Key: link1976/newtext/t19761016/aaaaanjw.tel
Line Count: 185
Locator: TEXT ON-LINE, ON MICROFILM
Office: ACTION IO
Original Classification: CONFIDENTIAL
Original Handling Restrictions: n/a
Original Previous Classification: n/a
Original Previous Handling Restrictions: n/a
Page Count: 4
Previous Channel Indicators: n/a
Previous Classification: CONFIDENTIAL
Previous Handling Restrictions: n/a
Reference: n/a
Review Action: RELEASED, APPROVED
Review Authority: ElyME
Review Comment: n/a
Review Content Flags:
Review Date: 07 APR 2004
Review Event:
Review Exemptions: n/a
Review History: RELEASED <07 APR 2004 by ElyME>; APPROVED <04 AUG 2004 by ElyME>
Review Markings:

Margaret P. Grafeld
Declassified/Released
US Department of State
EO Systematic Review
04 MAY 2006

Review Media Identifier:
Review Referrals: n/a
Review Release Date: n/a
Review Release Event: n/a
Review Transfer Date:
Review Withdrawn Fields: n/a
Secure: OPEN
Status: NATIVE
Subject: 31ST UNGA: NON-USE OF FORCE
TAGS: PFOR, NZ, UNGA
To: STATE
Type: TE
Markings: Margaret P. Grafeld Declassified/Released US Department of State EO Systematic Review 04 MAY 2006